The governance of metropolises and city-regions

Città metropolitane in Italy. Institutionalisation vs cooperation

Benedetta Giudice, DIST, Politecnico di Torino Gilles Novarina, DIST, Politecnico di Torino I Lab AE&CC, ENSAG

metropolises today?

New processes of urbanisation

Città diffusa/città frattale (Indovina, 1990; Secchi, 2004)

Regional City (Calthorpe & Fulton, 2001)

Polycentric metropolis and mega-city region (Hall, 2006)

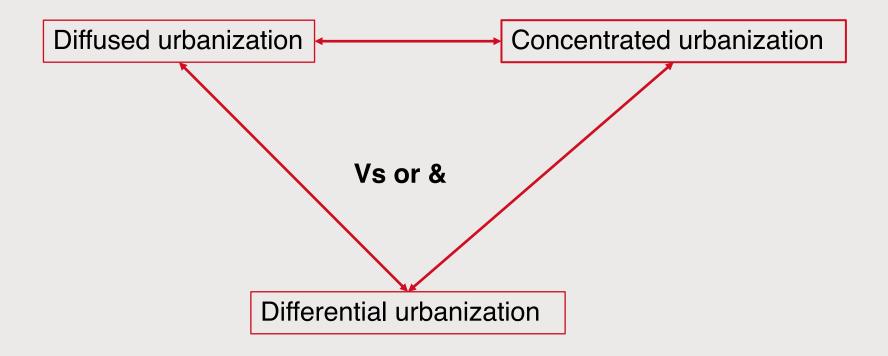
Città regione globale (Bagnasco, 2009)

Postmetropolis & regional urbanization (Soja, 2011, 2015)

Ville archipel (Viard & Chapuis, 2013)

Planetary urbanization (Brenner & Schmid, 2015)

metropolises today?



Morphologies, geographies and institutional frames have become so variegated that the traditional vision of the city as a bounded, universally replicable settlement type now appears as no more than a quaint remnant of a widely superseded formation of capitalist spatial development (Brenner & Schmid, 2014).

towards a multiscalar governance?

Multiscalar regionalism

Never before has the necessity for effective regional governance and planning been so great. This intensified demand does not necessarily revolve around the creation of formal regional governments, a primary focus of the old regionalism. A more adaptive and flexible regionalism is needed, focusing on particular issues such as mass transit, environmental management, regional equity, housing and social justice. (Soja, 2015)

Post-metropolitan governance

The multiscalar and cross-scaling dimension of current processes makes unlikely and improper to identify political and institutional action spaces unambiguous, simplified and unchangeable. (Balducci, Fedeli & Curci, 2017)

città metropolitana in a comparative perspective







Legge 56/2014

Métropole

Ex Province

Acts 2009 & 2016 of cooperation

Perimeter Metropolitan mayor = mayor of the capital city. Governance Metropolitan council elected by municipal council. Mayors

Functional areas and history 7 have secured devolution

Loi nº 2014/58 Ex Agglomération President elected by metropolitan council.

Metropolitan council elected

by municipal council. Mayors

conference

Localism and centralisation

Economic development,

territorial and urban planning,

housing, mobility, public

realm, social regeneration,

environment, public services

SCoT, PLUi, PDU, PLH, Plan

Climat

system

Powers and

responsibilities

Planning tools

conference. Integration into institutional Regionalism

Planning, mobility,

coordination of economic

development

Territorial plan & strategic

plan

deals and 6 have directly elected mayors.

Localism and centralisation

Economic development.

urban regeneration, mobility

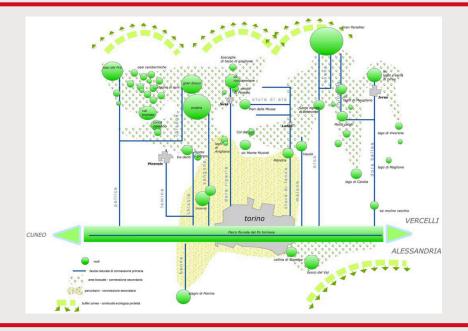
Joint Planning Strategy

Torino – public/private partnership

PTCP 2011

Objectives

- land take containment
- reduction of environmental pressures
 & improvement of life quality
- ecological network
- polycentrism



Piano Strategico Torino 2025

Vision – customer oriented enabling city
Strategies – metropolitan governance
projects & economic system
empowerment
Methodology – thematic groups,
workshops, forum, coordination by
Torino Strategica



Città metropolitana di Torino

Identity card

- Date of creation: 1st January 2015
- Inhabitants: 2.2 millions
- Territory corresponding to the ex Province
- 315 municipalities, 38 involved in the metropolitan area of Torino
- Subdivision of the territory into 11 zone omogenee
- Functions: planning, both territorial and strategic, mobility



Territorial effects

- Dissolution of *Torino Strategica* association
- Less attention to public/private partnership
- New strategic plan, to be revised every 3 years, developed by public metropolitan administration



From a contract-led planning toward institutionalisation

Bologna – a long tradition of cooperation

PTCP 2004

Objectives

- metropolitan train system (SFM)
- policentrismo insediativo
- · ecological networks

Implementation by Unions of municipalities



PSM 2013

Vision – relaunching the city as a reality of international excellence

Strategies – valle dell'arte e della scienza, il binario dell'innovazione,
Bologna città compatta e sostenibile, riabitare Bologna metropolitana

Methodology – thematic groups,
workshops, forum, coordination by
Uffici del Piano



Città metropolitana of Bologna

Identity card

- Date of creation: 1st January 2015
- Inhabitants: 1 million
- Territory corresponding to the ex Province
- 55 municipalities, involved in 7 Unions
- Functions: planning, both territorial and strategic, mobility

Territorial effects

- Full cooperation between Metropolitan
 City, municipalities and Unions
- Relationship between Region and Metropolitan City based upon subsidiarity and cooperation
- Revised strategic plan in continuity with the previous one



Research for a balanced development between capital city and rurban territories

new geographies and institutional models of governance

Italian metropolitan model

Contract-led governance (Patti & Accordi territoriali)

Civic involvement in the decision-making process & project implementation

English metropolitan model

Local arrangements

Civic involvement in the decision-making process

French metropolitan model

Institutional government

Civic involvement based upon formal rules

- 1) **New geographies call for a multiscalar governance**. Can metropolitan city be a milestone in this path?
- 2) With Italian metropolitan cities, do we assist to a **shift** from Mediterranean governance model towards North European one (Burroni & Trigiglia, 2005)?

references

- Bagnasco A. (2009), Il nord: una città regione globale?, Stato e Mercato, n. 2, pp. 166-185
- Balducci A., Fedeli V. & Curci F. (2017), Oltre le metropoli. L'urbanizzazione regionale in Italia, Guerini & Associati, Milano
- Brenner N. & Schmid C. (2015), Towards a new epistemology of the urban?, City, vol. 19, n. 2-3, pp. 151-182
- Burroni L. & Trigilia C. (2005), Modelli innovativi di governance in Europa, Quaderni Formez, n. 3
- Calthorpe P. & Fulton W. (2001), The regional city: planning for the end of sprawl, Island Press, Washington
- Chapuis J. Y. & Viard J. (2013), Rennes, la ville archipel, L'Aube, La Tours d'Aigues Indovina F. et al. (1990), La città diffusa, DAEST, Venezia
- Secchi B. (2004), De l'urbanisme et de la société?, Université Pierre Mendès France, Grenoble
- Soja E. (2011), Beyond Postmetropolis, Urban Geography, vol. 32, n. 4, pp. 451-469 Soja E. (2015), Accentuate the regional, International Journal of Urban and Regional Research, vol. 39, n. 2, pp. 372-381